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EXPEDITED HANDLING REQUESTED

BEFORE THE
SURFACE TRANSPORTATION BOARD

STB FINANCE DOCKET NO. 35972

WEST BELT RAILWAY LLC – LEASE AND OPERATION
EXEMPTION INCLUDING INTERCHANGE COMMITMENT
– TERMINAL RAILROAD ASSOCIATION OF ST. LOUIS

MOTION FOR ACCESS TO CONFIDENTIAL DOCUMENTS

 GRANTED Office of Proceedings	DECISION ID NO.: <u>44912</u>
	DECIDED DATE: <u>11/20/15</u>
	SERVICE DATE: <u>11-20-15</u>
	APPROVED: <u>Rachel D Campbell</u> Director
	<input type="checkbox"/>

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**WEST BELT RAILWAY LLC – LEASE AND OPERATION
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Pursuant to 49 C.F.R. § 1150.31, West Belt Railway LLC (“WBRY”) filed a Notice of Exemption from the 49 U.S.C. § 10901 approval requirements regarding an agreement, containing an interchange commitment provision, between WBRY and Terminal Railroad Association of St. Louis (“TRRA”) for the lease and operation of two pieces of track that total approximately 9.66-miles of rail line currently owned and operated by TRRA in the City of St. Louis, St. Louis County, Missouri (“the Rail Line”), (collectively, the “Lease Agreement”). In compliance with 49 C.F.R. § 1150.33 (h)(1), WBRY filed a confidential, complete version of the Lease Agreement with the Surface Transportation Board (“Board”). Ameren’s counsel spoke to counsel for WBRY today and WBRY’s counsel is willing to expeditiously cooperate in the production of documents sought in this Motion.¹

Ameren Missouri (“Ameren”), a shipper included on WBRY’s list of shippers that currently use of have used the Rail Line within the past two years,² pursuant to 49 C.F.R.

¹ WBRY’s counsel could not provide a position on the Housekeeping Stay without speaking to his client. Ameren understands the time-sensitive issues involved in exemption transactions and Ameren has addressed those issues in its Motion for Housekeeping Stay.

² See Applicant’s Verified Notice of Exemption Under 49 C.F.R. § 1150.31.

§ 1150.33 (h)(2), moves the Board for access to the confidential, complete version of the Lease Agreement produced to outside counsel under the Highly Confidential designation and Confidential version that can be provided to Ameren. Accordingly, as required by Board regulation, Ameren's need for the information derivable by accessing the Lease Agreement is set forth below, and a drafted protective order, in addition to, confidentiality undertakings are attached hereto as Attachment A. 49 C.F.R. § 1150.33 (h)(2)(i)-(ii).

As Missouri's largest utility, Ameren provides electricity to approximately 1.2 million customers across central and eastern Missouri, including the greater St. Louis area. In doing so, Ameren, a subsidiary of Ameren Corp., owns and operates the coal-fired Labadie Energy Center ("Labadie") in Franklin County, Missouri with a 2,374 MW net generating capacity. Labadie is Ameren's largest power plant burning approximately 10 million tons of Powder River Basin ("PRB") coal annually. The magnitude of PRB coal Labadie relies on makes the availability and flexibility of multiple fuel supply options critical to Ameren's overall success and critical to Ameren's being able to provide affordable electricity to its customers in Missouri. WBRY's recently proposed lease transaction with TRRA contains an interchange restriction that could impact or increase restrictions on rail access over lines that connect to Labadie and thereby cause harm to Ameren and its customers.

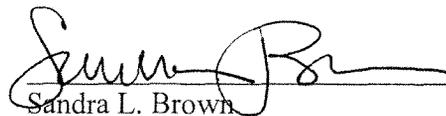
The rail lines that connect to Labadie include the "rail line owned by Union Pacific Railroad Company that is leased to Central Midland Railway Company [and] could physically interchange with the Rail Line at Rock Island Junction in St. Louis, MO." *Applicant's Verified Notice of Exemption*, at 6. WBRY concedes in its Verified Notice of Exemption that the proposed Lease Agreement "involves a provision that may limit future interchange with a third party connecting carrier (interchange commitment)" affecting this interchange point at Rock

Island Junction in the City of St. Louis, St. Louis County, Missouri. *Id.* at 4. The full nature of this interchange commitment, however, is not specified further. *See id.* Ameren should be permitted to independently assess the underlying documents to understand whether Labadie will be harmed by the proposed interchange commitment.

Due to the lack of detail on the interchange commitment provided in the Notice, coupled with Ameren's extensive history of contractual service restriction disputes involving portions of the Rail Line at issue,³ Ameren is seeking to examine the underlying Lease Agreement documents to fully assess the potential impact the Lease Agreement may have on its coal and non-coal shipments at Labadie.

Therefore, in accordance with 49 C.F.R. § 1150.33 (h)(2), Ameren respectfully requests that WBRY provide it a copy (a Highly Confidential and Confidential version) of the Lease Agreement under the Protective Order in Attachment A.

Respectfully submitted,



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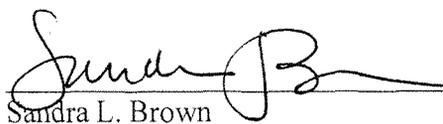
November 13, 2015

³ See *Union Electric Co. d/b/a Ameren Missouri and Missouri Central Railroad v. Union Pacific Railroad Co.*, STB Docket No. NOR 42126 (2013).

CERTIFICATE OF SERVICE

I, Sandra L. Brown, certify that on November 13, 2015, I caused a copy of the foregoing to be served by e-mail and overnight delivery upon the following:

Thomas F. McFarland
Thomas F. McFarland, P.C.
208 South LaSalle St, Suite 1890
Chicago, IL 60604-1112
mcfarland@aol.com


Sandra L. Brown

ATTACHMENT A

PROTECTIVE ORDER

1. For purposes of this Protective Order:
 - (a) “Confidential Documents” means documents and other tangible materials containing or reflecting Confidential Information.
 - (b) “Confidential Information” means traffic data (including but not limited to waybills, abstracts, study movement sheets, and any documents or computer tapes containing data derived from waybills, abstracts, study movement sheets, or other data bases, and cost work papers), the identification of shippers and receivers in conjunction with shipper-specific or other traffic data, the confidential terms of contracts with shippers, or carriers, confidential financial and cost data, and other confidential or proprietary business or personal information.
 - (c) “Designated Material” means any documents designated or stamped as “CONFIDENTIAL” or “HIGHLY CONFIDENTIAL” in accordance with Paragraph 2 or 3 of this Protective Order, and any Confidential Information contained in such materials.
 - (d) “Proceedings” means those before the Surface Transportation Board (“Board”) concerning the Verified Notice of Exemption filed in Docket No. FD 35972 and any related proceedings before the Board, and any judicial review proceedings arising from Docket No. FD 35972 or from any related proceedings before the Board.
2. If any party to these Proceedings determines that any part of a document it submits, discovery request it propounds, or a discovery response it produces, or a transcript of a deposition or hearing in which it participates, or of a pleading or other paper to be submitted, filed or served in these Proceedings contains Confidential Information or consists of Confidential

Documents, then that party may designate and stamp such Confidential Information and Confidential Documents as “CONFIDENTIAL.” Any information or documents designated or stamped as “CONFIDENTIAL” shall be handled as provided for hereinafter.

3. If any party to these Proceedings determines that any part of a document it submits, discovery request it propounds, or a discovery response it produces, or a transcript of a deposition or hearing in which it participates, or of a pleading or other paper to be submitted, filed or served in these Proceedings contains shipper-specific rate or cost data, trackage rights compensation levels or other competitively sensitive or proprietary information, then that party may designate and stamp such Confidential Information as “HIGHLY CONFIDENTIAL.” Any information or documents so designated or stamped shall be handled as provided hereinafter.
4. Information and documents designated or stamped as “CONFIDENTIAL” may not be disclosed in any way, directly or indirectly, or to any person or entity except to an employee, counsel, consultant, or agent of a party to these Proceedings, or an employee of such counsel, consultant, or agent, who, before receiving access to such information or documents, has been given and has read a copy of this Protective Order and has agreed to be bound by its terms by signing a confidentiality undertaking substantially in the form set forth at Exhibit A to this Order.
5. Information and documents designated or stamped as “HIGHLY CONFIDENTIAL” may not be disclosed in any way, directly or indirectly, to any employee of a party to these Proceedings, or to any other person or entity except to an outside counsel or outside consultant to a party to these Proceedings, or to an employee of such outside counsel or outside consultant, who, before receiving access to such information or documents, has been

given and has read a copy of this Protective Order and has agreed to be bound by its terms by signing a confidentiality undertaking substantially in the form set forth at Exhibit B to this order.

6. Any party to these Proceedings may challenge the designation by any other party of information or documents as “CONFIDENTIAL” or as “HIGHLY CONFIDENTIAL” by filing a motion with the Board or with an administrative law judge or other officer to whom authority has been lawfully delegated by the Board to adjudicate such challenges.
7. Designated Material may not be used for any purposes, including without limitation any business, commercial or competitive purposes, other than the preparation and presentation of evidence and argument in Docket No. FD 35972, any related proceedings before the Board, and/or any judicial review proceedings in connection with Docket No. FD 35972 and/or with any related proceedings.
8. Any party who receives Designated Material in discovery shall destroy such materials and any notes or documents reflecting such materials (other than file copies of pleadings or other documents filed with the Board and retained by outside counsel for a party to these Proceedings) at the earlier of (1) such time as the party receiving the materials withdraws from these Proceedings, or (2) the completion of these Proceedings, including any petitions for reconsideration, appeals, remands.
9. No party may include Designated Material in any pleading, brief, discovery request or response, or other document submitted to the Board, unless the pleading or other document is submitted under seal, in a package clearly marked on the outside as “Confidential Materials Subject to Protective Order.” *See* 49 C.F.R. § 1104.14. All pleadings and other documents so submitted shall be kept confidential by the Board and shall not be placed in the public docket

in these Proceedings except by order of the Board or of any administrative law judge or other officer in the exercise of authority lawfully delegated by the Board.

10. No party may include Designated Material in any pleading, brief, discovery request or response, or other document submitted to any forum other than this Board in these Proceedings unless (1) the pleading or other document is submitted under seal in accordance with a protective order that requires the pleading or other document to be kept confidential by that tribunal and not be placed in the public docket in the proceeding, or (2) the pleading or other document is submitted in a sealed package clearly marked, "Confidential Materials Subject to Request for Protective Order," and is accompanied by a motion to that tribunal requesting issuance of a protective order that would require the pleading or other document be kept confidential and not be placed in the public docket in the proceeding, and requesting that, if the motion for protective order is not issued by that tribunal, the pleading or other document be returned to the filing party.
11. No party may present or otherwise use any Designated Material at a Board hearing in these Proceedings, unless that party has previously submitted, under seal, all proposed exhibits and other documents containing or reflecting such Designated Material to the Board, to an administrative law judge or to another officer to whom relevant authority has been lawfully delegated by the Board, and has accompanied such submission with a written request that the Board, administrative law judge or other officer (a) restrict attendance at the hearing during any discussion of such Designated Material, and (b) restrict access to any portion of the record or briefs reflecting discussion of such Designated Material in accordance with this Protective Order.

12. If any party intends to use any Designated Material in the course of any deposition in these Proceedings, that party shall so advise counsel for the party producing the Designated Material, counsel for the deponent, and all other counsel attending the deposition. Attendance at any portion of the deposition at which any Designated Material is used or discussed shall be restricted to persons who may review that material under the terms of this Protective Order. All portions of deposition transcripts or exhibits that consist of, refer to, or otherwise disclose Designated Material shall be filed under seal and be otherwise handled as provided in Paragraph 9 of this Protective Order.
13. To the extent that materials reflecting Confidential Information are produced by a party in these proceedings, and are held and/or used by the receiving person in compliance with Paragraphs 1, 2 or 3 above, such production, disclosure, holding, and use of the materials and of the data that the materials contain are deemed essential for the disposition of this and any related proceedings and will not be deemed a violation of 49 U.S.C. § 11904 or of any other relevant provision of the ICC Termination Act of 1995.
14. All parties must comply with all of the provisions of this Protective Order unless the Board or an administrative law judge or other officer exercising authority lawfully delegated by the Board determines that good cause has been shown warranting suspension of any of the provisions herein
15. Nothing in this Protective Order restricts the right of any party to disclose voluntarily any Confidential Information originated by that party, or to disclose voluntarily any Confidential Documents originated by that party, if such Confidential Information or Confidential Documents do not contain or reflect any Confidential Information originated by any other party.

16. All parties must file simultaneously a public version of any Highly Confidential or Confidential submission filed with the Board whether the submission is designated a Highly Confidential Version or Confidential Version. When filing a Highly Confidential Version, the filing party does not need to file a Confidential Version with the Board, but must make available (simultaneously with the party's submission to the Board of its Highly Confidential Version) a Confidential Version reviewable by any other party's in-house counsel. The Confidential Version may be served on other parties in electronic format only. In lieu of preparing a Confidential Version, the filing party may (simultaneously with the party's submission to the Board of its Highly Confidential Version) make available to outside counsel for any other party a list of all "highly confidential" information that must be redacted from its Highly Confidential Version prior to review by in-house personnel, and outside counsel for any other party a list of all "highly confidential" information that must be redacted from its Highly Confidential Version prior to review by in-house personnel, and outside counsel for any other party must then redact that material from the Highly Confidential Version before permitting any clients to review the submission.

EXHIBIT A**UNDERTAKING – CONFIDENTIAL MATERIAL**

I, _____, have read the Protective Order served on _____, 2015, governing the production and use of Confidential Information and Confidential Documents in Docket No. FD 35972 understand the same, and agree to be bound by its terms. I agree not to use or permit the use of any Confidential Information or Confidential Documents obtained pursuant to that Protective Order, or to use or to permit the use of any methodologies or techniques disclosed or information learned as a result of receiving such data or information, for any purpose, other than the preparation and presentation of evidence and argument in Docket No. FD 35972, any related proceedings before the Surface Transportation Board, and/or any judicial review proceedings in connection with Docket No. FD 35972 and/or with any related proceedings. I further agree not to disclose any Confidential Information, Confidential Documents, methodologies, techniques, or data obtained pursuant to the Protective Order except to persons who are also bound by the terms of the Order and who have executed Undertakings in the form hereof, and that at the conclusion of this proceeding (including any proceeding on administrative review, judicial review, or remand), I will promptly destroy any documents containing or reflecting materials designated or stamped as “CONFIDENTIAL,” other than file copies, kept by outside counsel, of pleadings and other documents filed with the Board.

I understand and agree that money damages would not be a sufficient remedy for breach of this Undertaking and that parties producing confidential information or confidential documents shall be entitled to specific performance and injunctive and/or other equitable relief as a remedy for any such breach, and I further agree to waive any requirement for the securing or posting of any bond in connection with such remedy. Such remedy shall not be deemed to be the

exclusive remedy for breach of this Undertaking but shall be in addition to all remedies available at law or equity.

Dated:

EXHIBIT B**UNDERTAKING – HIGHLY CONFIDENTIAL MATERIAL**

I, _____, am outside [counsel] [consultant] for _____, for whom I am acting in this proceeding. I have read the Protective Order served on _____, 2015, governing the production and use of Confidential Information and Confidential Documents in Docket No. FD 35972 understand the same, and agree to be bound by its terms. I agree not to use or to permit the use of any Confidential Information or Confidential Documents obtained pursuant to that Protective Order, or to use or to permit the use of any methodologies or techniques disclosed or information learned as a result of receiving such data or information, for any purpose other than the preparation and presentation of evidence and argument in Docket No. FD 35972, any related proceedings before the Surface Transportation Board, or any judicial review proceedings in connection with Docket No. FD 35972 and/or with any related proceedings. I further agree not to disclose any Confidential Information, Confidential Documents, methodologies, techniques, or data obtained pursuant to the Protective Order except to persons who are also bound by the terms of the Order and who have executed undertakings in the form hereof.

I also understand and agree, as a condition precedent to my receiving, reviewing, or using copies of any information or documents designated or stamped as ‘HIGHLY CONFIDENTIAL,’ that I will take all necessary steps to assure that said information or documents be kept on a confidential basis by any outside counsel or outside consultants working with me, that under no circumstances will I permit access to said materials or information by employees of my client or its subsidiaries, affiliates, or owners, and that at the conclusion of this proceeding (including any proceeding on administrative review, judicial review, or remand), I will promptly destroy any

documents containing or reflecting information or documents designated or stamped as “HIGHLY CONFIDENTIAL”, other than file copies, kept by outside counsel, of pleadings and other documents filed with the Board.

I understand and agree that money damages would not be a sufficient remedy for breach of this undertaking and that other parties producing confidential information or confidential documents shall be entitled to specific performance and injunctive and/or other equitable relief as a remedy for any such breach, and I further agree to waive any requirement for the securing or posting of any bond in connection with such remedy. Such remedy shall not be deemed to be the exclusive remedy for breach of this Undertaking but shall be in addition to all remedies available at law or equity.

OUTSIDE [COUNSEL] [CONSULTANT] TO

[Party Name]

Dated: